



City Council Agenda Report

Meeting Date: January 7, 2020

TO: Honorable Mayor and City Council

FROM: Mark Orme, City Manager

BY: Andrew Jared, Assistant City Attorney
Mark Murray, Deputy City Attorney

RE: Public Hearing (Third) to Receive Community Input on City Council Districts to be Established for District-Based Elections, Including Input on Six Alternative Maps Showing Boundaries for Seven Potential Council Districts, and Council Direction on Preferred Configurations and Changes to Draft Maps

RECOMMENDATION:

1. That the City Council of the City of Chico hold the third public hearing to receive input on the composition of voting districts, and the first hearing allowing for public comment on six map alternatives showing seven Council Districts published on December 26, in the Chico Enterprise-Record;
2. Provide direction on any preferred configurations and changes to draft maps; and
3. Provide direction on district election timing and sequencing.

FISCAL IMPACT:

None with this action.

DISCUSSION:

On November 12, 2019, the City Council adopted a resolution of intention to transition from at-large to district-based elections in order to conform to the California Voting Rights Act of 2001 (CVRA). The transition to district elections is proposed to be implemented for the November 2020 General Election.

Under Elections Code §10010, the City is required to hold at least two public hearings over a period of no more than 30 days before any map or maps of the boundaries for the proposed voting districts are drawn. At these public hearings, the community is invited to provide input regarding the composition of the districts. The first two required public hearings took place on November 19, 2019, and December 10, 2019.

Following the first two meetings and prior to the adoption of the district elections ordinance, two additional public hearings must be held with the proposed maps showing district boundaries. The following table shows the schedule of public hearings, including the previous meetings, the

current meeting (shown in bold), and the meetings scheduled to follow in order to complete the process.

Task	Date
Public Hearing #1 (Council Meeting)	Held on November 19, 2019 [Completed]
Community Event (Optional)	Held on December 4, 2019 [Completed]
Public Hearing #2 (Council Meeting)	Held on December 10, 2019 [Completed]
Draft Map(s) Published	December 26, 2019 [Completed]
Public Hearing #3 (Council Meeting)	January 7, 2020
Any Revised and/or New Draft Maps Based on Hearing #3 Published	January 14, 2020
Public Hearing #4 (Council Meeting) Approve districts, map and sequencing.	January 21, 2020
Public Hearing #5 (Council Meeting) Vote to Adopt Ordinance – 1 st Reading	February 4, 2020
Public Hearing # 6 (Council Meeting) Vote to Adopt Ordinance – 2 nd Reading	February 11, 2020

In addition to the testimony at the public hearings, the City has developed several others ways to allow residents to submit their input on the topic of District Elections and access additional information. These include the following:

1. Public comment on the proposed maps will be received and considered by the Council by email (districtelections@chico.ca.gov).
2. Information provided through the City’s District Elections website: (http://www.chico.ca.us/city_clerk/Election%20information/District%20Based%20Elections/DistrictElections.asp).
3. Written input may also be dropped off or mailed to the City Clerk’s Office at “Office of the City Clerk, 411 Main Street, Chico, CA 95928, Attn: District Elections”.

PUBLIC HEARINGS:

On November 19, 2019, the first City Council public hearing was held to receive input on the criteria for establishing Council District boundaries. On December 10, 2019, the City Council took additional testimony regarding criteria for drawing the boundaries for seven districts. Based on the testimony gathered at both public hearings, the Council gave the following direction regarding the drawing of district boundaries in Chico:

- Consider traditional redistricting criteria (e.g., compactness, communities of interest, topography, geography and CVRA requirements).
- Consider public testimony regarding communities of interest.
- Secondly consider the home address of each incumbent for some, but not all maps.

ANALYSIS:

The City's independent demographer created six draft boundary maps in response to the Council's direction, all of which are included in this report in Attachment A. The draft maps were posted on the City's website on December 20, 2019 and in the Chico Enterprise-Record on December 26, 2019. Each map was named after a color so that no order of preference is implied: Plan Green, Plan Blue, Plan Purple, Plan Red, Plan Orange, and Plan Yellow.

In addition, several members of the public submitted maps of their own indicating proposed communities of interest. These maps were considered by the demographer when developing the six draft maps.

The table included with this report as Attachment B shows the population and demographic numbers for each of the districts in the six scenarios.

City Council will receive public testimony at this meeting regarding the six alternative district boundary maps. The demographer would receive input and direction on any changes to the maps, and the revised map or maps would be published at least seven days prior to the next public hearing (currently scheduled for January 21, 2020).

Selection of the final map is scheduled for the January 21, 2020 public hearing. The related ordinance would then be introduced on February 4, with adoption scheduled for February 11.

Sequencing of District Elections

The City's intent is to establish district elections so that members of a protected class may have the earliest opportunity to elect their preferred candidate.

Timing of District Elections

The City's intent is to establish district elections in time for the 2020 election.

ENVIRONMENTAL DETERMINATION

This action is not a project within the meaning of the California Environmental Quality Act (CEQA) Guidelines Sections 15320, 15378 and 15061(b)(3) as it is an organizational structure change and does not have the potential to result in either a direct or reasonable foreseeable indirect physical change in the environment.

PUBLIC OUTREACH

In addition to the public hearings listed above, a public outreach strategy has been developed. Since the City Council's adoption of the resolution of intent on November 12, 2019, the City has been engaging in public outreach efforts to help inform the public on district-based elections, the process associated with their formation, and to obtain feedback and input, in the following ways:

- A webpage on district elections has been created:
http://www.chico.ca.us/city_clerk/Election%20information/District%20Based%20Elections/DistrictElections.asp. All information related to the City's process is on this webpage, including opportunities for when and how the public can contribute to the decision-making process.
- The City issued a news release and directed interested parties to the district elections webpage.
- The City held an additional community outreach meeting on December 4, 2019, at which the public was invited to learn more about districting and provide input as to how district lines should be drawn.
- Notification of all meetings and draft maps were published in the Chico Enterprise-Record in English, Spanish, and Hmong.

NEXT STEPS

Following the collection of community input at tonight's meeting, the City's independent demographer will draft district revised map boundary alternatives for consideration in one additional public hearing, scheduled to take place on January 21, 2020. Once a final boundary map is selected by the City Council, the map will be included in an Ordinance establishing district elections.

ATTACHMENTS:

- A. Proposed District Boundary Maps
- B. Population and Demographic Table for Proposed Maps

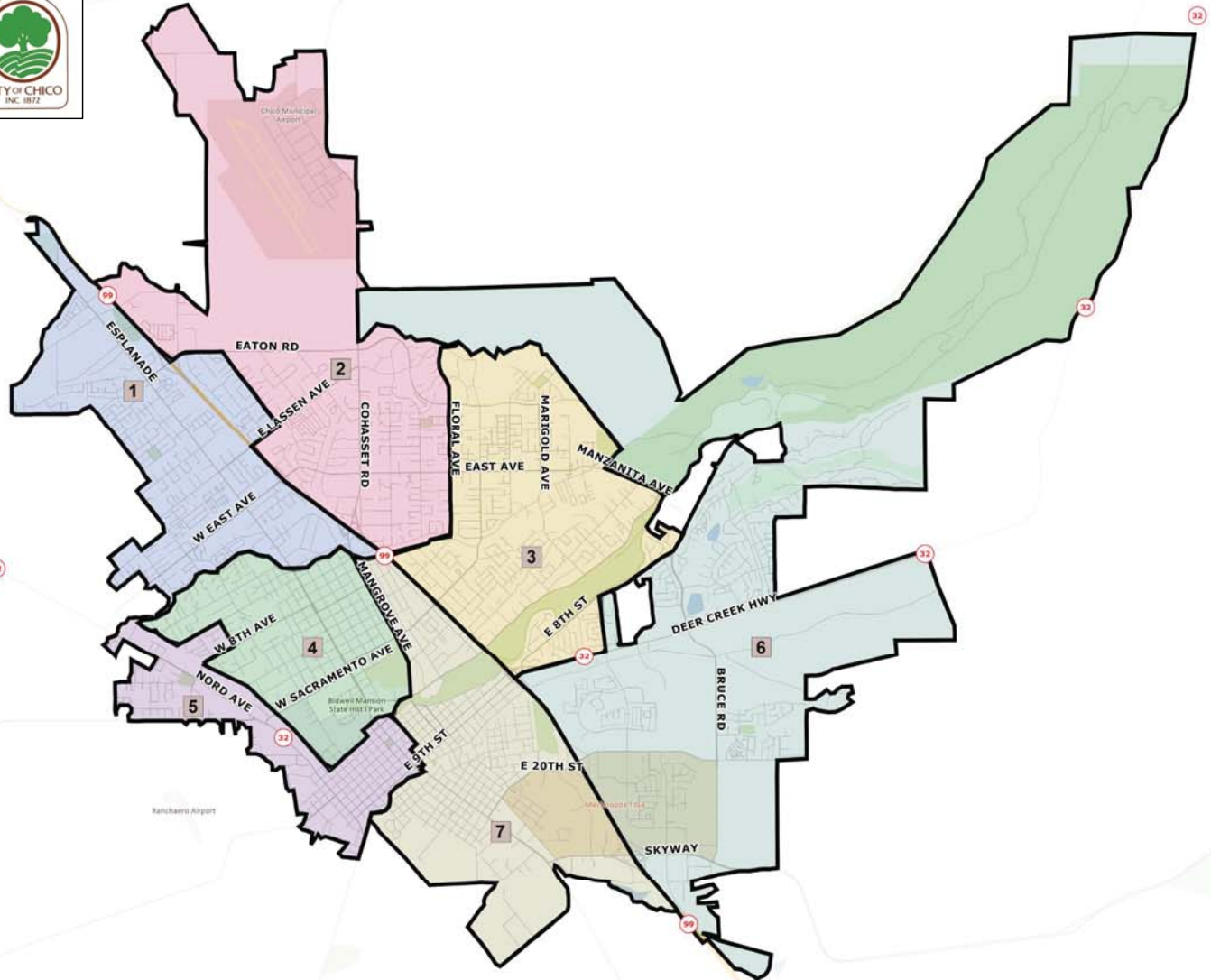
EXHIBIT "A"

City of Chico Plan Green



Anticipated city boundaries as of 2020 election including Chapmantown and Mulberry annexes.

Prepared by
WAGAMAN
STRATEGIES



Map layers

- Landmark Area
- Streets

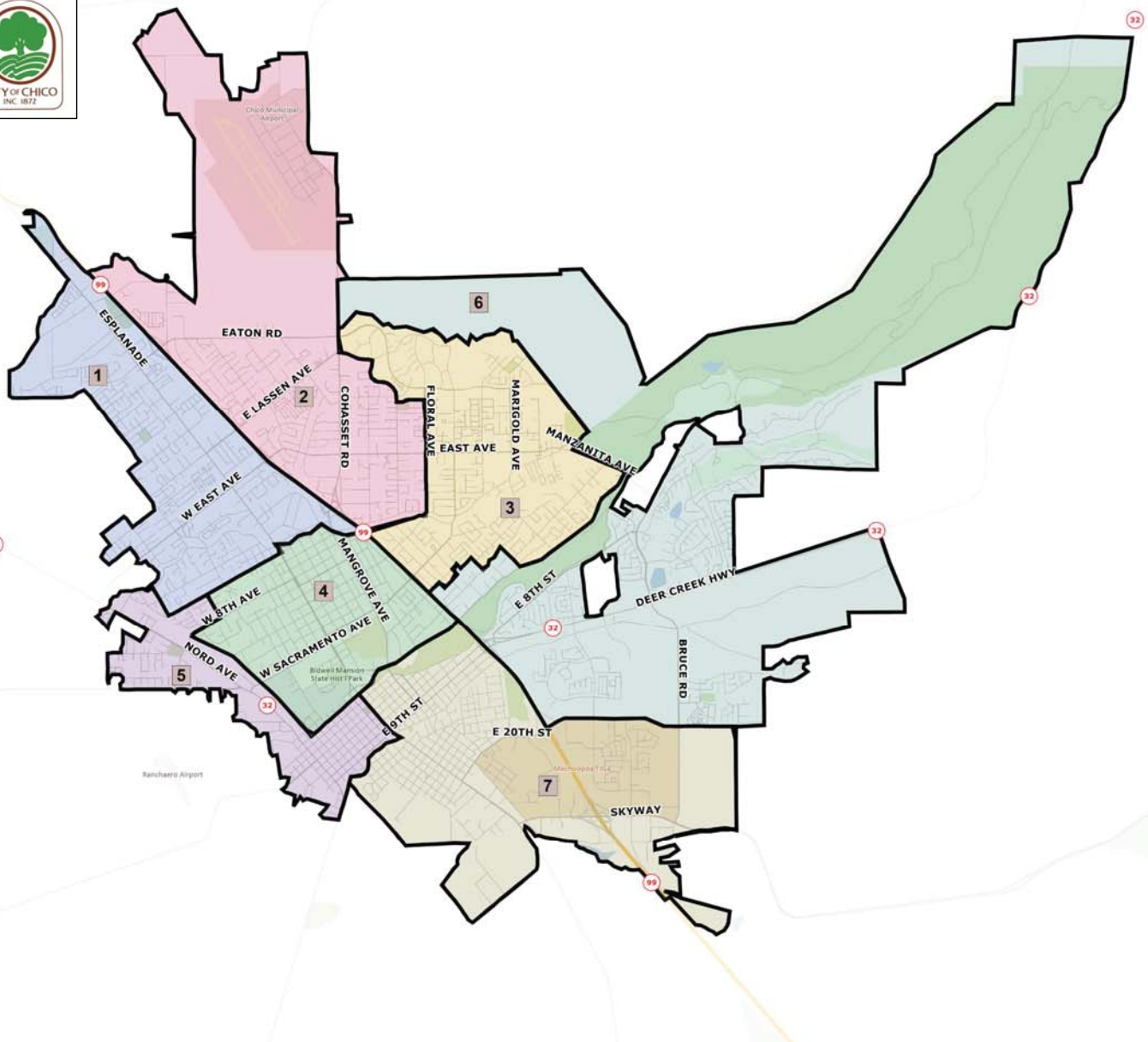
Plan Green

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City of Chico Plan Blue



Anticipated city boundaries as of 2020 election including Chapmantown and Mulberry annexes.



Prepared by
WAGAMAN
STRATEGIES

Map layers

- Landmark Area
- Streets

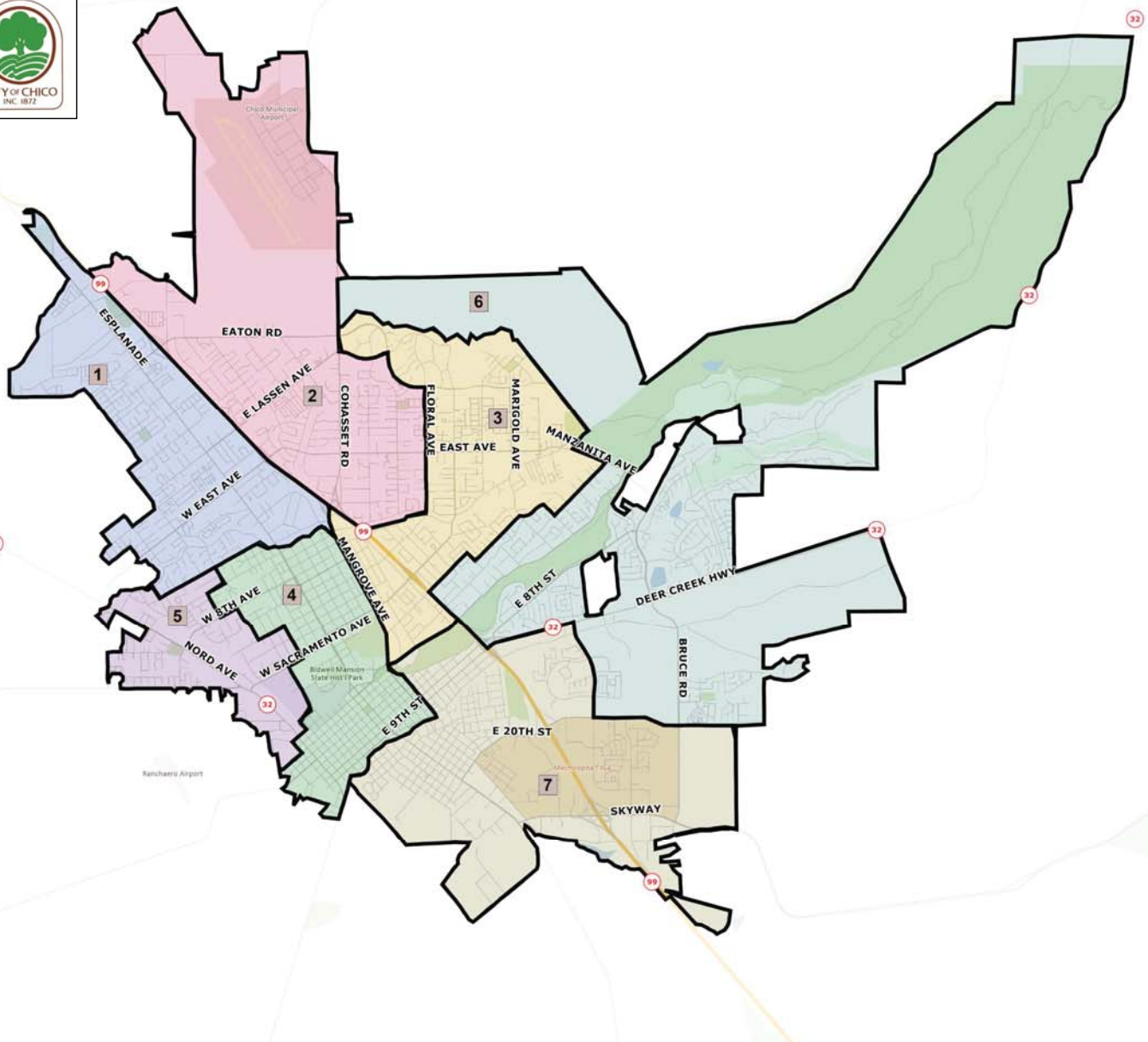
Plan Blue

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City of Chico Plan Purple



Anticipated city boundaries as of 2020 election including Chapmantown and Mulberry annexes.



Prepared by
WAGAMAN
STRATEGIES

Map layers

- Landmark Area
- Streets

Plan Purple

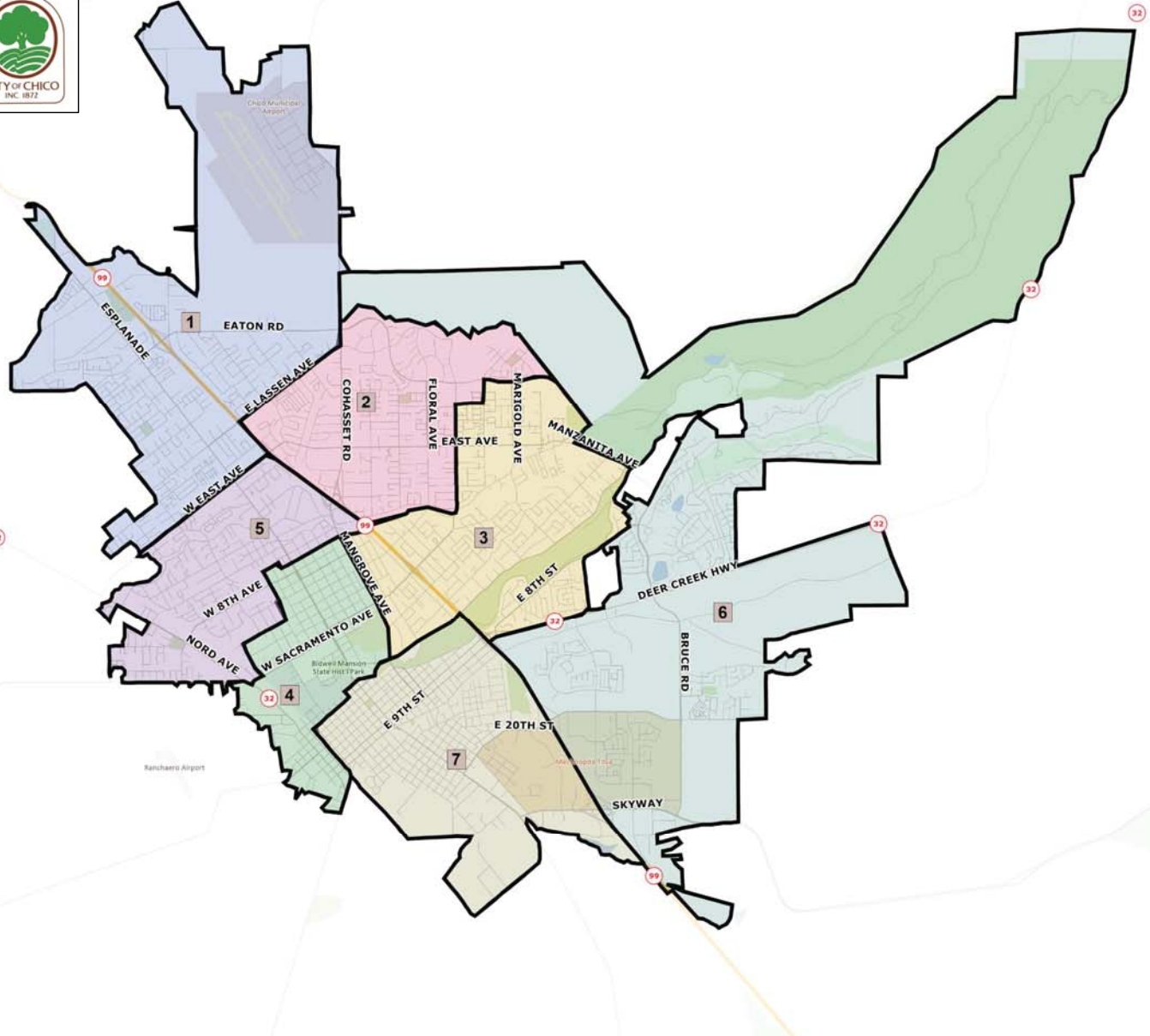
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City of Chico Plan Red



Anticipated city boundaries as of 2020 election including Chapmantown and Mulberry annexes.

Prepared by
WAGAMAN
STRATEGIES



Map layers

- Landmark Area
- Streets
- Plan Red

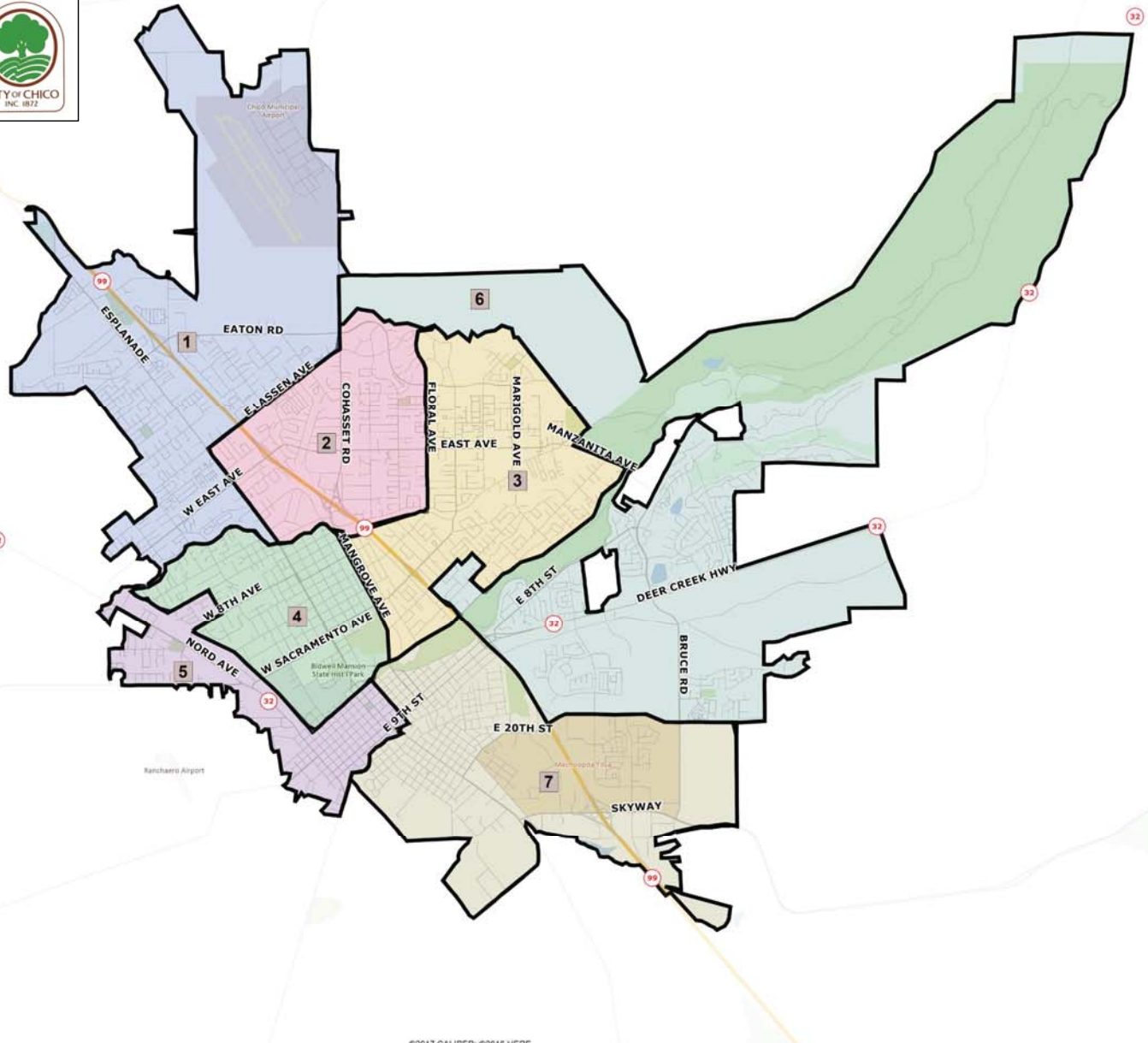
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City of Chico Plan Orange



Anticipated city boundaries as of 2020 election including Chapmantown and Mulberry annexes.

Prepared by
WAGAMAN
STRATEGIES



Map layers

- Landmark Area
- Streets

Plan Orange

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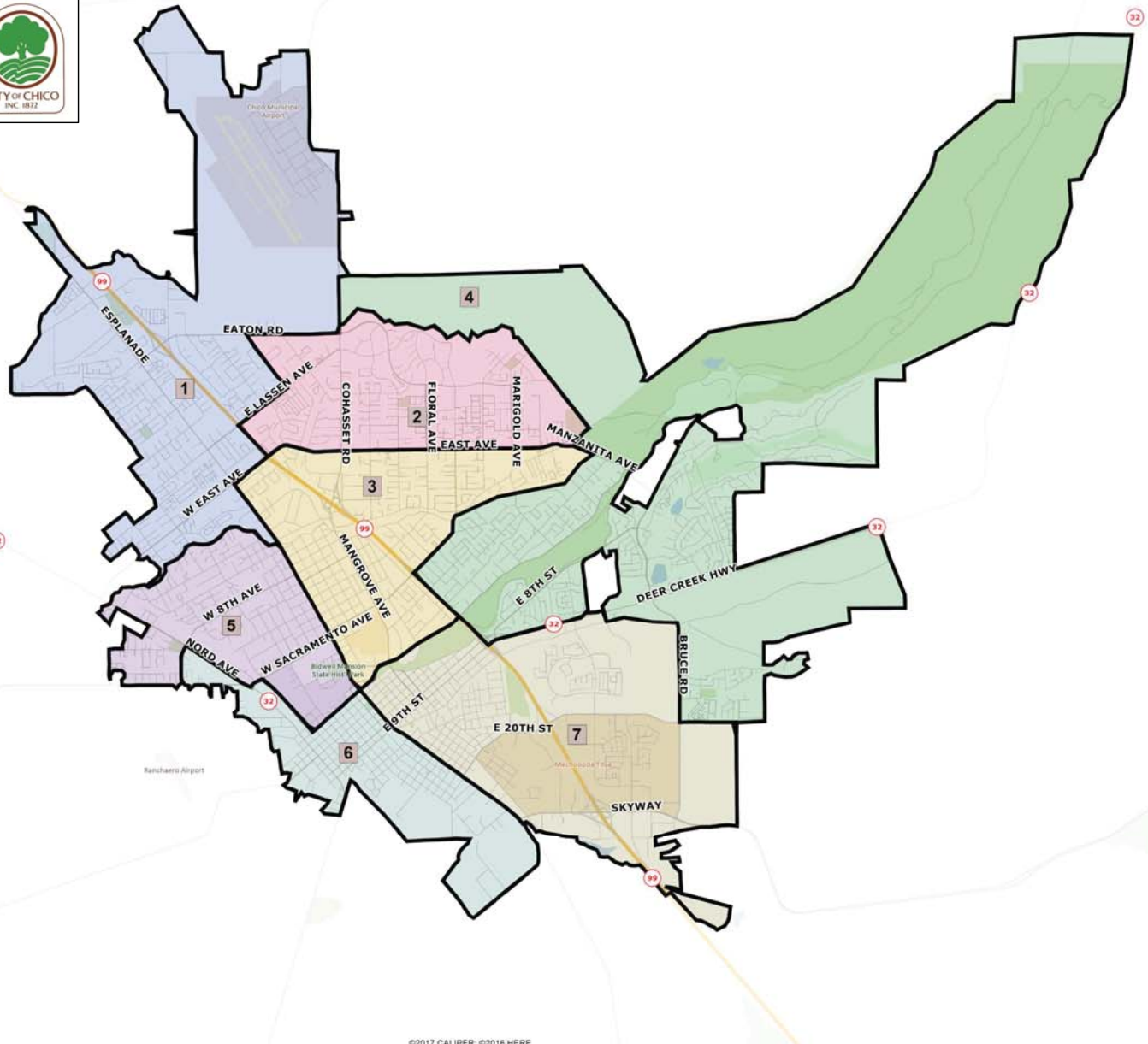
City of Chico

Plan Yellow



Anticipated city boundaries as of 2020 election including Chapmantown and Mulberry annexes.

Prepared by
WAGAMAN
STRATEGIES



Map layers

- Landmark Area
- Streets

Plan Yellow

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EXHIBIT “B”

CHICO*
ROUND 1 DRAFT MAP DEMOGRAPHICS

Plan	District	Population+							Voting Age Population+				Citizen Voting Age Population~				
		Total		Deviation		White^	Latino	Asian^	Black^	White^	Latino	Asian^	Black^	White^	Latino	Asian^	Black^
		#	#	%	%	%	%	%	%	%	%	%	%	%	%	%	%
Green	1	13,278	389	3.0%	75.4%	15.4%	3.5%	1.7%	79.1%	12.9%	3.3%	1.6%	76.3%	14.2%	4.4%	2.5%	
	2	13,211	322	2.5%	74.4%	15.3%	3.8%	1.8%	79.2%	12.3%	3.1%	1.7%	79.1%	13.0%	2.8%	3.3%	
	3	13,522	633	4.9%	78.5%	13.2%	3.0%	1.4%	82.2%	10.8%	2.8%	1.3%	81.2%	11.3%	5.1%	1.6%	
	4	12,535	-354	-2.7%	74.2%	14.1%	4.8%	2.4%	76.2%	12.6%	4.7%	2.4%	77.6%	15.3%	3.3%	2.1%	
	5	12,240	-649	-5.0%	70.2%	16.4%	6.2%	2.8%	72.5%	15.1%	5.5%	2.8%	68.3%	19.0%	8.6%	3.1%	
	6	13,201	312	2.4%	73.5%	14.5%	5.9%	1.6%	77.4%	11.9%	5.7%	1.5%	75.5%	14.4%	6.5%	1.8%	
	7	12,237	-652	-5.1%	67.4%	20.7%	5.0%	1.6%	72.9%	16.9%	4.2%	1.5%	78.0%	12.4%	3.3%	4.1%	
Blue	1	13,433	544	4.2%	76.4%	14.9%	3.4%	1.5%	79.9%	12.5%	3.2%	1.5%	76.8%	13.8%	4.5%	2.4%	
	2	12,312	-577	-4.5%	76.9%	14.1%	2.5%	1.9%	81.3%	11.1%	2.4%	1.6%	81.7%	12.7%	2.0%	1.5%	
	3	13,457	568	4.4%	76.2%	13.9%	4.2%	1.3%	80.2%	11.6%	3.6%	1.3%	80.6%	11.4%	3.9%	2.4%	
	4	12,699	-190	-1.5%	73.8%	13.9%	4.9%	2.5%	76.0%	12.5%	4.8%	2.5%	78.2%	15.2%	3.0%	2.2%	
	5	12,332	-557	-4.3%	70.3%	16.3%	6.1%	2.8%	72.6%	15.1%	5.4%	2.8%	68.4%	18.9%	8.6%	3.1%	
	6	13,474	585	4.5%	75.8%	13.5%	5.3%	1.6%	79.5%	10.8%	5.1%	1.4%	76.7%	13.1%	7.4%	2.6%	
	7	12,517	-372	-2.9%	64.5%	22.8%	5.5%	1.7%	70.2%	18.9%	4.7%	1.6%	73.3%	15.0%	4.6%	4.3%	
Purple	1	12,524	-365	-2.8%	76.0%	15.1%	3.4%	1.6%	79.6%	12.7%	3.1%	1.5%	76.1%	14.1%	4.6%	2.6%	
	2	13,269	380	2.9%	76.3%	14.7%	2.5%	1.9%	80.7%	11.7%	2.4%	1.7%	81.1%	12.8%	2.0%	2.2%	
	3	12,795	-94	-0.7%	76.0%	13.5%	4.6%	1.4%	80.1%	11.2%	3.9%	1.4%	82.2%	10.8%	3.6%	1.6%	
	4	12,653	-236	-1.8%	77.4%	13.4%	2.9%	1.8%	78.9%	12.3%	2.8%	1.7%	79.5%	14.9%	3.2%	1.4%	
	5	12,417	-472	-3.7%	66.9%	17.1%	7.9%	3.4%	69.3%	15.6%	7.4%	3.5%	67.5%	19.1%	7.9%	3.7%	
	6	13,093	204	1.6%	77.7%	12.5%	4.7%	1.5%	81.1%	10.1%	4.5%	1.4%	79.7%	11.0%	5.9%	2.8%	
	7	13,473	584	4.5%	64.3%	22.6%	6.0%	1.6%	70.0%	18.6%	5.2%	1.6%	71.0%	16.6%	6.4%	3.7%	
Red	1	12,414	-475	-3.7%	77.0%	14.7%	3.2%	1.3%	80.7%	12.1%	3.0%	1.2%	78.3%	14.5%	3.4%	1.6%	
	2	13,150	261	2.0%	73.6%	15.9%	4.0%	1.8%	78.3%	13.1%	3.3%	1.7%	79.1%	12.9%	3.0%	3.2%	
	3	13,389	500	3.9%	79.2%	12.3%	3.0%	1.5%	82.8%	9.9%	2.9%	1.4%	83.5%	9.7%	4.8%	1.5%	
	4	13,481	592	4.6%	71.4%	15.6%	5.3%	2.9%	73.2%	14.3%	5.3%	2.8%	72.7%	16.8%	5.7%	2.9%	
	5	12,538	-351	-2.7%	71.5%	15.6%	5.9%	2.6%	74.8%	13.7%	5.2%	2.6%	71.4%	17.4%	6.3%	3.1%	
	6	13,050	161	1.2%	73.3%	14.6%	5.9%	1.6%	77.2%	12.0%	5.7%	1.5%	75.2%	14.6%	6.6%	1.9%	
	7	12,202	-687	-5.3%	67.9%	20.8%	4.6%	1.5%	73.3%	17.0%	3.8%	1.5%	77.1%	12.9%	3.5%	4.2%	
Orange	1	13,150	261	2.0%	76.9%	14.4%	3.4%	1.3%	80.6%	11.8%	3.2%	1.2%	77.1%	14.8%	4.2%	2.0%	
	2	13,341	452	3.5%	72.9%	16.3%	3.8%	2.2%	77.7%	13.4%	3.2%	2.0%	78.2%	12.3%	3.0%	3.8%	
	3	13,269	380	2.9%	79.3%	12.0%	3.1%	1.3%	82.8%	9.8%	2.9%	1.3%	84.6%	10.2%	2.9%	0.5%	
	4	12,534	-355	-2.8%	74.2%	14.1%	4.8%	2.4%	76.2%	12.6%	4.7%	2.4%	77.6%	15.3%	3.3%	2.1%	
	5	12,347	-542	-4.2%	70.2%	16.3%	6.1%	2.8%	72.5%	15.1%	5.4%	2.8%	68.4%	18.9%	8.6%	3.1%	
	6	13,263	374	2.9%	75.7%	13.5%	5.3%	1.6%	79.4%	10.8%	5.1%	1.5%	76.5%	13.2%	7.4%	2.6%	
	7	12,320	-569	-4.4%	64.3%	23.0%	5.6%	1.7%	70.0%	19.1%	4.7%	1.6%	73.1%	15.1%	4.6%	4.3%	

CHICO*
ROUND 1 DRAFT MAP DEMOGRAPHICS

Plan	District	Population+							Voting Age Population+				Citizen Voting Age Population~				
		Total		Deviation		White^	Latino	Asian^	Black^	White^	Latino	Asian^	Black^	White^	Latino	Asian^	Black^
		#	#	%	%	%	%	%	%	%	%	%	%	%	%	%	%
Yellow	1	12,877	-12	-0.1%	76.7%	14.8%	3.3%	1.4%	80.3%	12.2%	3.1%	1.3%	77.6%	14.4%	4.3%	2.0%	
	2	13,035	146	1.1%	73.8%	15.5%	4.3%	1.6%	78.2%	12.9%	3.7%	1.6%	78.9%	13.1%	2.6%	3.3%	
	3	12,647	-242	-1.9%	77.6%	12.9%	2.9%	2.1%	81.2%	10.6%	2.8%	1.8%	84.4%	10.0%	2.7%	1.1%	
	4	13,103	214	1.7%	80.7%	11.2%	3.7%	1.1%	83.5%	9.1%	3.5%	1.1%	81.7%	9.9%	5.9%	1.7%	
	5	12,724	-165	-1.3%	71.4%	15.2%	6.4%	2.5%	74.2%	13.6%	5.8%	2.6%	74.6%	16.1%	5.2%	2.4%	
	6	12,852	-37	-0.3%	72.2%	16.2%	4.4%	2.5%	74.2%	14.6%	4.4%	2.5%	70.0%	18.1%	6.8%	4.1%	
	7	12,986	97	0.8%	62.1%	23.4%	6.8%	2.1%	68.0%	19.3%	6.0%	1.9%	69.2%	18.0%	6.3%	3.6%	

* Anticipated city boundaries as of 2020 election including Chapmantown and Mulberry annexes

^ Does not include Latinos. Asian includes Asian or Native Hawaiian and Other Pacific Islander

+ 2010 Census Redistricting Data [P.L. 94-171] Summary File, U.S. Census Bureau. Race/ethnicity alone

~ Citizen Voting Age Population Special Tabulation from the 2013-2017 5-Year American Community Survey, U.S. Census Bureau. Calculated pursuant to OMB BULLETIN NO. 00-02.